SENATE CHAMBER STATE OF OKLAHOMA

DISPOSITION

■ FLOOR AMENDMENT No. 2	
COMMITTEE AMENDMENT	
I move to amend Senate Bill No. 527, by the attached to clause and entire body of the measure.	(Date) floor substitute for the title, enacting
	Submitted by:
	Senator Montgomery
Senator Rader, Chair (required) Junt Howard	Senator/Kirt
Sénator Howard	Senator Montgomery
Senator Hall	Senator Rosino
Senator Hicks	Senator Simpson
Senator Jett Senator Kidd	Senator Thompson
•	
Senator Treat, President Pro Tempore	Senator McCortney, Majority Floor Leader
Note: Finance committee majority requires six (6) members' signatures.	
I hereby grant permission for the floor substitute to be ado	Senator Thompson Appropriations Committee Chair
Montgomery-QD-FA-SB527 3/21/2022 11:32 AM	
(Floor Amendments Only) Date and Time Filed: 3	-21-22 2:18 pm gd
Untimely Amendment Cycle E	Extended Secondary Amendment

1	STATE OF OKLAHOMA	
2	2nd Session of the 58th Legislature (2022)	
3	FLOOR SUBSTITUTE	
4	FOR SENATE BILL NO. 527 By: Montgomery and Thompson of the Senate	
5	and	
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7	McEntire and Pae of the House	
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10	FLOOR SUBSTITUTE	
11	[public finance - Oklahoma Prosperity Act - codification - effective date]	
12	codification circuit date	
13		
14	4 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:	
15	SECTION 1. NEW LAW A new section of law to be codified	
16	in the Oklahoma Statutes as Section 3600 of Title 62, unless there	
17	is created a duplication in numbering, reads as follows:	
18	This act shall be known and may be cited as the "Oklahoma	
19	Prosperity Act".	
20	SECTION 2. NEW LAW A new section of law to be codified	
21	in the Oklahoma Statutes as Section 3601 of Title 62, unless there	
22	is created a duplication in numbering, reads as follows:	
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- A. Implementation of this act shall be subject to the receipt of appropriations sufficient to establish the Oklahoma Prosperity Act Program, as defined in this section.
 - B. As used in this act:

- 1. "Administrative fund" shall mean the Oklahoma Prosperity Act administrative fund established under this act;
- 2. "Contribution rate" means the percentage of the wages of a covered employee that is withheld from his or her wages and paid to the individual retirement account or individual retirement annuity established for the covered employee under the Program;
- 3. "Covered employee" means any individual who is eighteen (18) years of age or older, who is employed by a participating employer and who has wages that are allocable to the state. For purposes of the investment, withdrawal, transfer, rollover, or other distribution of an individual retirement account or individual retirement annuity, the term covered employee also includes the beneficiary of a deceased covered employee;
- 4. "Participating employer" means an employer electing to participate in the Oklahoma Prosperity Act Program that has not been a participating or contributing employer in a retirement plan, an automatic enrollment payroll deduction IRA, or a qualified retirement plan in compliance with federal law for its employees including plans qualified under Section 401(a), 401(k), 403(a), 403(b), 408(k), 408(p), 457(b), or 457(f) of Title 26 of the

Internal Revenue Code or any deferred compensation plan offered by any employer at any time during the preceding two (2) calendar years;

- 5. "Employer" means a person or entity engaged in a business, profession, trade, or other enterprise in the state, whether for profit or not-for-profit, that employs one or more individuals in the state; provided, that a federal or state entity, agency, or instrumentality or any political subdivision thereof, shall not be an employer;
- 6. "Enrollee" means any covered employee enrolled in the Oklahoma Prosperity Act Program;
- 7. "Internal Revenue Code" means the federal Internal Revenue Code of 1986, as amended;
 - 8. "Investment adviser" means either:

- a. an investment adviser registered as such under the
 U.S. Investment Advisers Act of 1940, or
- b. a bank or other institution exempt from registration under the U.S. Investment Advisers Act of 1940;
- 9. "Investment fund" means each investment portfolio established within the trust for investment purposes;
- 10. "IRA" means either an individual retirement account or individual retirement annuity established under Section 408 or 408A of Title 26 of the Internal Revenue Code;

- 1 11. "Program" means the Oklahoma Prosperity Act Program
 2 established under this act;
 - 12. "State" means the State of Oklahoma;

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- 4 13. "State Treasurer" means the Oklahoma State Treasurer;
- 5 14. "Trust" means the IRA retirement trust or annuity contract 6 established under Section 7 of this act;
- 15. "Trustee" means the trustee of the trust including an insurance company issuing an annuity contract, selected under Section 4 of this act; and
- 16. "Wages" means compensation within the meaning of Section
 219(f)(1) of Title 26 of the Internal Revenue Code that is received
 by a covered employee from a participating employer.
- SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 3602 of Title 62, unless there is created a duplication in numbering, reads as follows:
- The State Treasurer shall have the following powers and duties in implementing the provisions of this act:
- 1. To design, establish, and operate the Oklahoma Prosperity

 19 Act Program in accordance with the requirements established in this

 20 act;
 - 2. To collect fees to defray the costs of administering the Program;
- 3. To enter into contracts necessary or desirable for the establishment and administration of the Program;

4. To hire, retain, and terminate third-party service providers for the Program including, but not limited to, consultants, investment managers or advisors, trustees, custodians, insurance companies, record keepers, administrators, actuaries, counsel, auditors, and other professionals; provided, that each service provider shall be authorized to do business in this state. For purposes of selecting a third-party service provider, the Office of the State Treasurer shall be exempt from the Oklahoma Central Purchasing Act; provided, that a competitive process shall be developed and utilized to select service providers;

- 5. To determine the type or types of IRAs to be offered;
- 6. To employ a program administrator and any other individuals necessary to administer the Program and the administrative fund;
- 7. To develop and implement an outreach plan and disseminate information regarding the Program and retirement and financial education in general, to employees, employers, and other constituents in the state;
- 8. To adopt rules and procedures for the establishment and operation of the Program and to take such other actions as necessary to operate the Program in accordance with the provisions of this act. Any guidelines or procedures affecting the Program may be implemented after reasonable notice to the public and a public comment period, in a manner similar to the requirements of the

Administrative Procedures Act. However, the Administrative Procedures Act shall not apply for purposes of this section; and

- 9. If applicable, to establish and maintain the Program by contracting with another state, partnering with one or more states to create a joint auto-IRA Program, allowing states to participate in the Program, or forming a consortium with one or more other states in which certain aspects of the Program of each state are combined for administrative convenience and efficiency.
- SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 3603 of Title 62, unless there is created a duplication in numbering, reads as follows:
- A. The trustee and each investment adviser shall be a fiduciary with respect to the trust and IRAs established and maintained under the Oklahoma Prosperity Act Program.
- B. Each participating employer shall be required to provide covered employees with the information as required by the Program. No employer acting pursuant to this act shall be considered a fiduciary with respect to the trust or an IRA or have fiduciary responsibilities under the act.
- C. Each fiduciary shall discharge its duties with respect to the Program solely in the best interests of covered employees and with the care, skill, prudence, and diligence under the prevailing circumstances that a prudent person acting in a similar capacity and

- 1 familiar with those matters would use in the conduct of an 2 enterprise of like character and aims.
- 3 SECTION 5. NEW LAW A new section of law to be codified 4 in the Oklahoma Statutes as Section 3604 of Title 62, unless there 5 is created a duplication in numbering, reads as follows:
- The Oklahoma Prosperity Act Program shall be designed, established, and operated in accordance with the following provisions:

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- 1. Each participating employer may offer to each covered employee an opportunity to contribute to an IRA established under the Program for the benefit of the covered employee through withholding from his or her wages. No employer shall be permitted to contribute to the Program;
- 2. Unless the covered employee elects not to participate in the Program, he or she may be automatically enrolled in the Program and contributions shall be withheld from the wages of the covered employee;
- 3. The minimum contribution rate of each enrollee shall be three percent (3%); the minimum contribution rate shall be the default contribution rate;
- 4. The IRAs shall qualify for favorable federal income tax
 treatment under Sections 408 and 408A of Title 26, as appropriate,
 of the Internal Revenue Code;

5. Each participating employer shall deposit withheld contributions of the enrollee under the Program with the trustee in such manner as is determined by the State Treasurer; provided, that the employer shall deliver the amounts withheld to the trustee within thirty (30) business days after the date the amounts otherwise would have been paid to the enrollee;

- 6. Additional rules and procedures may be adopted in conjunction with established IRS regulations for withdrawals, distributions, transfers, and rollovers of IRAs and for the designation of IRA beneficiaries;
- 7. Information regarding the Program shall be made available to the public on a website maintained for the Program;
- 8. Audited financial reports shall be submitted to the Governor and Legislature within two (2) years after the Program is established and annually thereafter at the end of each fiscal year;
- 9. Each participating employer shall be provided information regarding the Program and disclosures including:
 - a. a description of the benefits and risks associated with investments offered in the Program,
 - b. instructions about how to obtain additional information about the Program,
 - c. a description of the federal and state income tax consequences of an IRA, which may consist of or include the disclosure statement required to be

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distributed under the Internal Revenue Code and the Treasury Regulations thereunder,

- d. a statement that covered employees seeking financial advice should contact their own financial advisors, that participating employers shall not provide financial advice, and that participating employers are not liable for decisions covered employees make under the act,
- e. a statement that the Program is not an employersponsored retirement plan,
- f. a statement that neither the Program nor the IRA of the enrollee established under the Program is guaranteed by the state,
- g. a statement that neither a participating employer nor the state will monitor or has an obligation to monitor the eligibility of the covered employee under the Internal Revenue Code to make contributions to an IRA or to monitor whether the contribution of the enrollee to the IRA established for the enrollee under the Program exceeds the maximum permissible IRA contribution; it shall be the responsibility of the covered employee, and
- h. a statement that neither the state nor the participating employer will have any liability with

respect to any failure of the covered employee to be
eligible to make IRA contributions or any contribution
in excess of the maximum IRA contribution;

10. Any information, forms, or instructions to be furnished to covered employees that provide the covered employee with the procedures for:

- a. making contributions to the IRA of the covered employee established under the Program including a description of the minimum contribution rate and the right to elect to make no contribution or to change the contribution rate under the Program,
- b. making an investment election with respect to the IRA of the covered employee established under the Program including a description of the default investment fund, and
- c. making transfers, rollovers, withdrawals, and other distributions from the IRA of the covered employee;
- 11. Each participating employer shall deliver or facilitate the delivery of the information about the Program to each covered employee at the time and in the manner as established by Program quidelines; and
- 12. The Program shall be designed and operated in a manner that will cause it not to be an employee benefit plan within the meaning

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of Section 3(3) of the Employee Retirement Income Security Act of 1974.
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SECTION 6. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 3605 of Title 62, unless there is created a duplication in numbering, reads as follows:

There is hereby created in the Office of the State Treasurer a fund to be designated as the "Oklahoma Prosperity Act Administrative Fund". The fund shall be a continuing fund, not subject to fiscal year limitations, and shall consist of monies appropriated for the administration of the Oklahoma Prosperity Act Program, all administrative fees collected, and any other monies designated to the fund by law. All monies accruing to the credit of the fund are hereby appropriated and may be budgeted and expended by the State Treasurer for expenses related to the administration and support of the Program. Expenditures from the fund shall be made upon warrants issued by the State Treasurer against claims filed as prescribed by law with the Director of the Office of Management and Enterprise Services for approval and payment.

SECTION 7. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 3606 of Title 62, unless there is created a duplication in numbering, reads as follows:

A. There is hereby created as an instrumentality of the state a trust to be known as the "Oklahoma Prosperity Act Trust".

B. The State Treasurer may appoint qualified financial institutions to act as trustee or custodian of the IRA accounts.

- C. The assets of IRAs established for covered employees shall be allocated to the trust and combined for investment purposes.

 Trust assets shall be managed and administered for the purposes of providing services to enrollees and defraying reasonable administrative expenses of the Oklahoma Prosperity Act Program.
- D. There shall be established within the trust one or more investment funds. The first One Thousand Dollars (\$1,000.00) in contributions made by, or on behalf of, an enrollee may be deposited into a default capital preservation investment fund and the enrollee may be provided an account revocation period during which, if the enrollee chooses to end participation in the Program, the enrollee may withdraw the deposited amounts from the default investment without penalty.
- E. Enrollees may allocate assets of their IRAs among investment funds and a default investment fund may be designated for the IRAs of enrollees who do not select an investment fund.
- F. The State Treasurer may retain investment advisers to select and manage the investments of investment funds on a discretionary basis, subject to ongoing review and oversight.
- G. The assets of the trust shall be maintained, invested, and expended solely for the purposes of the trust and no property rights therein shall exist in favor of the state or any participating

employer. Trust assets shall not be transferred or used by the state for any purposes other than the purposes of the trust or funding the expenses of operating the Program.

- H. The assets of the trust shall be held separate and apart from the assets of the state.
- I. There shall be no liability for the state, the Program, the State Treasurer, or any employer for investment losses incurred by any covered employee as a result of participating in the Program.
- J. The trust and each investment fund shall not be subject to income tax of this state.
- K. If the Program is established by using the IRA Program of another state, a joint Program, or a consortium with one or more other states, then the trust may be established by adopting the trust established under the Program of the other state or states or as a master trust or similar arrangement with the other state or states; provided, that the trust, master trust, or similar arrangement satisfies the requirements of this section.
- SECTION 8. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 3607 of Title 62, unless there is created a duplication in numbering, reads as follows:
- The Oklahoma Prosperity Act Program shall be established so that enrollees may begin making contributions within twenty-four (24) months of the effective date of this act; provided, that the State Treasurer may extend the period within which the Program is

- implemented by twelve (12) months. The State Treasurer may
 establish a pilot program for certain participating employers, may
 provide for a staggered rollout of the Program so that participating
 employers may offer the Program to covered employees in stages based
 on employee headcount or other criteria, or both.
- 6 SECTION 9. AMENDATORY 75 O.S. 2021, Section 250.4, is 7 amended to read as follows:

- Section 250.4. A. 1. Except as is otherwise specifically provided in this subsection, each agency is required to comply with Article I of the Administrative Procedures Act.
- 2. The Corporation Commission shall be required to comply with the provisions of Article I of the Administrative Procedures Act except for subsections A, B, C, and E of Section 303 of this title and Section 306 of this title. To the extent of any conflict or inconsistency with Article I of the Administrative Procedures Act, pursuant to Section 35 of Article IX of the Oklahoma Constitution, it is expressly declared that Article I of the Administrative Procedures Act is an amendment to and alteration of Sections 18 through 34 of Article IX of the Oklahoma Constitution.
- 3. The Oklahoma Military Department of the State of Oklahoma
 shall be exempt from the provisions of Article I of the
 Administrative Procedures Act to the extent it exercises its
 responsibility for military affairs. Military publications, as
 defined in Section 801 of Title 44 of the Oklahoma Statutes, shall

be exempt from the provisions of Article I and Article II of the

Administrative Procedures Act, except as provided in Section 251 of
this title.

- 4. The Oklahoma Ordnance Works Authority, the Northeast
 Oklahoma Public Facilities Authority, the Oklahoma Office of
 Homeland Security, and the Board of Trustees of the Oklahoma College
 Savings Plan shall be exempt from Article I of the Administrative
 Procedures Act.
- 5. The Transportation Commission and the Department of Transportation shall be exempt from Article I of the Administrative Procedures Act to the extent they exercise their authority in adopting standard specifications, special provisions, plans, design standards, testing procedures, federally imposed requirements and generally recognized standards, project planning and programming, and the operation and control of the State Highway System.
- 6. The Oklahoma State Regents for Higher Education shall be exempt from Article I of the Administrative Procedures Act with respect to:
 - a. prescribing standards of higher education,
 - b. prescribing functions and courses of study in each institution to conform to the standards,
 - c. granting of degrees and other forms of academic recognition for completion of the prescribed courses,
 - d. allocation of state-appropriated funds, and

- e. fees within the limits prescribed by the Legislature.
- 7. Institutional governing boards within The Oklahoma State
 System of Higher Education shall be exempt from Article I of the
 Administrative Procedures Act.

- 8. a. The Commissioner of Public Safety shall be exempt from Sections 303.1, 304, 307.1, 308, and 308.1 of this title insofar as it is necessary to promulgate rules pursuant to the Oklahoma Motor Carrier Safety and Hazardous Materials Transportation Act, to maintain a current incorporation of federal motor carrier safety and hazardous material regulations, or pursuant to Chapter 6 of Title 47 of the Oklahoma Statutes, to maintain a current incorporation of federal commercial driver license regulations, for which the Commissioner has no discretion when the state is mandated to promulgate rules identical to federal rules and regulations.
 - b. Such rules may be adopted by the Commissioner and shall be deemed promulgated twenty (20) days after notice of adoption is published in "The Oklahoma Register". Such publication need not set forth the full text of the rule but may incorporate the federal rules and regulations by reference.

c. Such copies of promulgated rules shall be filed with the Secretary as required by Section 251 of this title.

- d. For any rules for which the Commissioner has discretion to allow variances, tolerances, or modifications from the federal rules and regulations, the Commissioner shall fully comply with Article I of the Administrative Procedures Act.
- 9. The Council on Judicial Complaints shall be exempt from Section 306 of Article I of the Administrative Procedures Act, with respect to review of the validity or applicability of a rule by an action for declaratory judgment, or any other relief based upon the validity or applicability of a rule, in the district court or by an appellate court. A party aggrieved by the validity or applicability of a rule made by the Council on Judicial Complaints may petition the Court on the Judiciary to review the rules and issue opinions based upon them.
- 10. The Department of Corrections, State Board of Corrections, county sheriffs, and managers of city jails shall be exempt from Article I of the Administrative Procedures Act with respect to:
 - a. prescribing internal management procedures for the management of the state prisons, county jails, and city jails and for the management, supervision, and control of all incarcerated prisoners, and

- b. prescribing internal management procedures for the
 management of the probation and parole unit of the
 Department of Corrections and for the supervision of
 probationers and parolees.
 - 11. The State Board of Education shall be exempt from Article I of the Administrative Procedures Act with respect to prescribing subject matter standards as provided for in Section 11-103.6a of Title 70 of the Oklahoma Statutes.
 - B. As specified, the following agencies or classes of agency activities are not required to comply with the provisions of Article II of the Administrative Procedures Act:
 - 1. The Oklahoma Tax Commission, except as provided in subsection G of Section 1140 of Title 47 of the Oklahoma Statutes;
 - 2. The Commission for Human Services;
 - 3. The Oklahoma Ordnance Works Authority;
 - 4. The Corporation Commission;

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- 5. The Pardon and Parole Board;
- 6. The Midwestern Oklahoma Development Authority;
- 7. The Grand River Dam Authority;
- 20 8. The Northeast Oklahoma Public Facilities Authority;
 - 9. The Council on Judicial Complaints;
- 22 10. The Board of Trustees of the Oklahoma College Savings Plan;
- 23 11. The supervisory or administrative agency of any penal,
- 24 mental, medical, or eleemosynary institution, only with respect to

- the institutional supervision, custody, control, care, or treatment
 of inmates, prisoners, or patients therein; provided, that the
 provisions of Article II shall apply to and govern all
 administrative actions of the Oklahoma Alcohol Prevention, Training,
- 6 12. The Board of Regents or employees of any university,
 7 college, or other institution of higher learning;

Treatment and Rehabilitation Authority;

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- 13. The Oklahoma Horse Racing Commission, its employees, or agents only with respect to hearing and notice requirements on the following classes of violations which are an imminent peril to the public health, safety, and welfare:
 - a. any rule regarding the running of a race,
 - b. any violation of medication laws and rules,
 - c. any suspension or revocation of an occupation license by any racing jurisdiction recognized by the Commission,
 - d. any assault or other destructive acts within Commission-licensed premises,
 - e. any violation of prohibited devices, laws $\underline{\ \ }$ and rules, or
 - f. any filing of false information;
- 14. The Commissioner of Public Safety only with respect to driver license hearings and hearings conducted pursuant to the provisions of Section 2-115 of Title 47 of the Oklahoma Statutes;

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        15. The Administrator of the Department of Securities only with
    respect to hearings conducted pursuant to provisions of the Oklahoma
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    Take-over Disclosure Act of 1985;
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             Hearings conducted by a public agency pursuant to Section
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    962 of Title 47 of the Oklahoma Statutes;
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             The Oklahoma Military Department of the State of Oklahoma;
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             The University Hospitals Authority, including all hospitals
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    or other institutions operated by the University Hospitals
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    Authority;
             The Oklahoma Health Care Authority Board and the
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    Administrator of the Oklahoma Health Care Authority; and
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             The Oklahoma Office of Homeland Security; and
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        21. The State Treasurer with respect to the adoption of rules
    and procedures for the implementation and operation of the Oklahoma
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    Prosperity Act pursuant to Section 1 of this act.
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        SECTION 10. This act shall become effective November 1, 2022.
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